

Message Text

PAGE 01 STATE 216136

15

ORIGIN EA-09

INFO OCT-01 ISO-00 SNM-02 AID-05 DEAE-00 CIAE-00 INR-07

IO-10 JUSE-00 NSAE-00 TRSE-00 USIA-06 NSC-05 OES-03

OMB-01 DODE-00 L-03 SS-15 H-02 AGR-05 /074 R

DRAFTED BY EA/TB - RMGIBSON:MFG

APPROVED BY S/NM - AMBASSADOR VANCE

EA/TB - MR. ROBERTS

EA/RA - MR. GALLAGHER

S/NM - MR. COHEN

S/NM - MR. RAFFERTY

AID/EA - MR. TAYLOR (DRAFT)

A/AID - MS. WAMPLER (DRAFT)

DEA - MR. FASSLER (SUBS)

DEA - MR. STANDIFER (SUBS)

----- 061621

R 111550Z SEP 75

FM SECSTATE WASHDC

TO AMEMBASSY BANGKOK

C O N F I D E N T I A L STATE 216136

E.O. 11652:

TAGS: SNAR, TH

SUBJECT: FY 1976-77 NCAP

REFERENCES: A. BANGKOK A-208, B. BANGKOK 18335

C. STATE 2665, D. STATE 139804,

E. BANGKOK 18648

1. THE EAST ASIA INTERAGENCY WORKING GROUP ON NARCOTICS
CONSIDERED THAILAND'S FY 1976-77 NCAP ON SEPTEMBER 3.
OF PARTICULAR CONCERN TO ALL WAS THE MISSION'S COMMENTS
REGARDING THE APPARENT NEED FOR INCREASED RTG
ANTI-NARCOTICS COMMITMENT. THE DEPARTMENT WOULD APPRECIATE
CONFIDENTIAL

PAGE 02 STATE 216136

HAVING THE MISSION'S VIEWS ON HOW BEST TO DEVELOP
A STRATEGY FOR INCULCATING THE RTG WITH SUCH A COMMIT-
MENT. FOR EXAMPLE, WOULD IT BE FEASIBLE TO ENLIST THE
SUPPORT OF THIRD COUNTRY, ESPECIALLY SO-CALLED "VICTIM

COUNTRIES," AND UN MISSIONS IN BANGKOK IN AN ATTEMPT TO
PROD THE THAIS INTO AN ACTIVE ANTI-NARCOTICS POLICY?
WHILE THE DEVELOPMENT OF SUCH A STRATEGY BY THE USG WOULD
CERTAINLY NOT ASSURE IMPROVED RTG ATTITUDES IT WOULD
AT LEAST BE A STEP IN THE RIGHT DIRECTION.

2. AN IMPORTANT CONSIDERATION DURING THE WORKING GROUP'S
DISCUSSION WAS THE ANTICIPATED NEED FOR PROVIDING CONGRESS

WITH A DETAILED EXPLANATION OF, AND JUSTIFICATION FOR,
THE VARIOUS NARCOTICS-RELATED PROGRAMS WHICH WE WANT
FUNDED OVER THE NEXT TWO YEARS. WITH THIS IN MIND THE
WORKING GROUP RECOMMENDED APPROVAL OF SOME PORTIONS OF
THE NCAP, BUT IT FOUND IT DESIRABLE TO DEFER RECOMMENDA-
TIONS ON MOST OF THE PLAN PENDING FURTHER EXPLANATIONS
BY THE MISSION. AN ITEM BY ITEM DISCUSSION FOLLOWS.

3. ENFORCEMENT - THAI NATIONAL POLICE DEPARTMENT: THE
MISSION IS TO BE COMMENDED FOR ITS FRANK ASSESSMENT THAT
THE RTG LACKS THE WILL FOR EFFECTIVE NARCOTICS ENFORCE-
MENT. WE CONCUR IN YOUR RECOMMENDATION THAT FURTHER
COMMODITY AID TO THE TNPB BE SUSPENDED PENDING THAT
INSTITUTION'S DEMONSTRATION OF A WILL TO IMPLEMENT AN
EFFECTIVE NARCOTICS SUPPRESSION PROGRAM. ADDITIONALLY,
THE WORKING GROUP DEFERRED RECOMMENDATIONS ON ENFORCEMENT
TRAINING PENDING RECEIPT OF THE MISSION'S TRAINING ASSESS-
MENT REQUESTED REFTEL C. WE BELIEVE GREATER LONG-TERM
BENEFITS ARE ACHIEVED BY EMPHASIZING INSTRUCTOR TRAINING
OVER U.S.-TRAINING FOR GENERAL NARCOTICS OFFICERS IN AN
ATTEMPT TO STRENGTHEN THAILAND'S IN-COUNTRY TRAINING
CAPABILITY. THIS APPLIES TO TNPB AS WELL AS CUSTOMS
(DOC) TRAINING. PER REFTEL C, THE POST IS REQUESTED TO
SUBMIT DETAILED PREVIOUSLY REQUESTED ASSESSMENT OF
TRAINING OBJECTIVES AND THEIR RELATIONSHIP TO THE ENFORCE-
MENT PROGRAM, INCLUDING NUMBERS OF PARTICIPANTS PROPOSED.

4. ENFORCEMENT - CUSTOMS IMPROVEMENT: ON THE BASIS OF
ASSURANCES GIVEN IN REFTEL B THAT AN EFFECTIVE MARINE
CONFIDENTIAL

PAGE 03 STATE 216136

MAINTENANCE PROGRAM HAS BEEN INSTITUTED BY THE DOC, THE
WORKING GROUP HAS RECOMMENDED AND S/NM HAS SPECIFICALLY
APPROVED THE FY-76 CUSTOMS IMPROVEMENT PROGRAM. THE
MISSION SHOULD INITIATE IMPLEMENTATION OF THIS PROGRAM
UPON COMPLETION OF OPERATIONAL PROGRAM DESIGN AND RECEIPT
OF ALLOTMENT. THE FY 77 PORTION OF THE PROGRAM WILL BE
CONSIDERED SUBSEQUENTLY BASED UPON THAI PERFORMANCE IN
MAINTAINING AND UTILIZING THE INITIAL INCREMENT OF
13 VESSELS. HOWEVER, FOR PROGRAM PLANNING PURPOSES WE
WILL RESERVE \$1,290,000 FOR FY 77 AS REQUESTED IN NCAP.

5. ENFORCEMENT - ACCESS ROADS: WHILE THIS PROGRAM WAS
APPROVED NO FUNDS HAVE YET BEEN REQUESTED FROM CONGRESS.

IF POST STILL RECOMMENDS GOING FORWARD WITH THIS ACTIVITY WE WILL NEED DETAILS FOR CONGRESSIONAL NOTIFICATION. IN SUCH CASE, POST SHOULD PROVIDE INFORMATION WHICH SHOWS A CLEAR LINK BETWEEN THIS ACTIVITY AND CCINC ENFORCEMENT GOALS. THE PROJECT DESCRIPTION SHOULD ALSO BE SPELLED OUT IN SUFFICIENT DETAIL TO PROVIDE JUSTIFICATION TO CONGRESS AS A CCINC-FUNDED PROJECT.

6. THE WORKING GROUP ALSO CONSIDERED A DEA PROPOSAL THAT CCINC ASSUME RESPONSIBILITY FOR FY 76 AND BEYOND SNO FUNDING AT A COST OF \$55,000 PER ANNUM. WE SOLICIT THE VIEWS OF THE COUNTRY TEAM ON THE EFFICACY OF SNO AS COMPARED TO OTHER THAI ENFORCEMENT AGENCIES, AND WHETHER AND WHY USG FUNDING OF SNO SHOULD BE CONTINUED. IF SNO IS THE MOST DESIRABLE VEHICLE FOR USG OBJECTIVES, IS THERE SOME WAY TO ENSURE THAT IT BENEFITS FROM PAST AND PERHAPS FUTURE COMMODITY AID TO THE TNPDP? IN ANTICIPATION OF A SIMILAR DEA REQUEST TO FUND BANGKOK'S MNU WE WOULD APPRECIATE ANSWERS TO THE SAME QUESTIONS AS THEY RELATE TO THAT ORGANIZATION. WE REQUEST ASSESSMENT WHEN EITHER WILL BE INTEGRATED INTO TNPDP.

7. HIGHLAND DEVELOPMENT: WE ARE CONCERNED THAT THERE BE A CLEAR AND DISTINCT LINKAGE BETWEEN THE VARIOUS ELEMENTS OF HIGHLAND DEVELOPMENT AND CCINC NARCOTICS SUPPRESSION GOALS. ALSO, WHAT EFFECT WILL THE STEPPED-UP INSURGENCY IN THAILAND HAVE UPON THE PROGRAM? THESE ARE QUESTIONS CERTAIN TO BE ASKED BY CONGRESS, AND WE MUST HAVE CONFIDENTIAL

PAGE 04 STATE 216136

CREATE ANSWERS. THE MISSION SHOULD REFER ONCE AGAIN TO THE LAST PARAGRAPH OR SECTION V (C) (2) OF REFTEL D WHICH PROVIDES SPECIFIC GUIDANCE REGARDING CCINC FUNDED CROP SUBSTITUTION PROJECTS.

8. THE FOLLOWING RECOMMENDATIONS WERE MADE BY THE WORKING GROUP REGARDING THE HIGHLAND DEVELOPMENT SUB-PROJECTS.

A. HIGHLAND AGRICULTURAL RESEARCH STATION: THIS PROJECT WILL BE CONSIDERED ON RECEIPT OF THE PROJECT PAPER AND MISSION COMMENTS ON PARA 7. SINCE ACCORDING TO REFTEL B FULL FIVE YEAR FORWARD FUNDING MAY NOT BE APPROPRIATE, THE MISSION IS REQUESTED TO PRESENT REVISED FUNDING ESTIMATES FOR PLANNING PURPOSES AND JUSTIFICATION FOR LIFE OF PROJECT FUNDING IF SO RECOMMENDED.

B. ZONAL DEVELOPMENT: WE WILL CONSIDER THIS PROGRAM UPON RECEIPT OF PROJECT PROPOSAL. WE WOULD ALSO APPRECIATE CONFIRMATION OF FUNDING PROJECTIONS SET FORTH IN NCAP.

C. PRESERVED FOOD: WE PREFER TO AWAIT AN ASSESSMENT, AS RECOMMENDED IN AID AUDIT, OF THE PERFORMANCE OF THE FIRST 2 CANNERIES PRIOR TO DECIDING TO FUND A THIRD SUCH

PROJECT.

D. TRAIL IMPROVEMENT: WE HAVE RECOMMENDED AND S/NM HAS SPECIFICALLY APPROVED THE FY 76-77 PROGRAM IN PRINCIPLE AS SUBMITTED BY THE MISSION. FOR JUSTIFICATION PURPOSES WE WISH TO RECEIVE SUCH DETAILS AS NUMBER OF TRAILS,

LENGTH, LOCATION, VILLAGES AFFECTED, AND HOW IT TIES IN TO OTHER PROJECTS SUCH AS ZONAL DEVELOPMENT, KING'S HILLTRIBE PROJECT, AND UNFDAC PROGRAMS.

E. LITERACY PROJECT: WE NOTE IN THE NARRATIVE PORTION OF THE NCAP A PROPOSAL TO SUPPORT THAI LITERACY EDUCATION PROJECTS. WE DO NOT BELIEVE THIS WOULD CONSTITUTE A PROPER USE OF CCINC FUNDS. WE WOULD APPRECIATE ADDITIONAL DETAILS CONCERNING BASIC AGRICULTURAL TRAINING
CONFIDENTIAL

PAGE 05 STATE 216136

PROPOSALS.

9. ALLOTMENT OF FY 76 FUNDS TALLING \$1,275,000 FOR THE FOLLOWING PROJECTS WILL FOLLOW:

A. CUSTOMS IMPROVEMENT-----\$1,175,000

B. TRAIL IMPROVEMENT-----\$ 100,000

KISSINGER

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: APPROPRIATIONS, DRUG CONTROL
Control Number: n/a
Copy: SINGLE
Draft Date: 11 SEP 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greeneet
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE216136
Document Source: ADS
Document Unique ID: 00
Drafter: EA/TB - RMGIBSON:MFG
Enclosure: DG PER TELCON WITH GIBSON OF EA/TB
Executive Order: 11652 SUBJECT= n/a
Errors: n/a
Film Number: D750315-1142
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197509104/baaaabge.tel
Line Count: 194
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: greeneet
Review Comment: n/a
Review Content Flags:
Review Date: 24 JUL 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <24 JUL 2003 by BoyleJA>; APPROVED <20 NOV 2003 by greeneet>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> gwr 971022
Subject: data_error
TAGS: SNAR, TH, US
To: BANGKOK
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006